



Organization of American States

INTER-AMERICAN COMMISSION OF WOMEN

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STRATEGIC PLAN 2016-2021 OF THE INTER-AMERICAN COMMISSION OF WOMEN

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1. Introduction

The Inter-American Commission of Women (CIM) of the Organization of American States (OAS) was established during the Sixth International Conference of American States (Havana, 1928) to prepare "juridical information and data of any other kind which may be deemed advisable to enable the Seventh International Conference of American States to take up the consideration of the civil and political equality of women in the continent."¹

The Ninth International Conference of American States (Bogotá, 1948) approved the first Statute of the Commission, which consolidated its structure and authorized the Secretary General of the OAS to establish the Secretariat of the CIM. In 1953, the Commission signed an agreement with the OAS under which it was recognized as a permanent inter-American specialized organization with technical autonomy in the pursuit of its objectives.

The Inter-American Commission of Women is composed of the following three organs:

- i. The **Assembly of Delegates** is made up of 34 Delegates, one for each OAS Member State, who is generally the Minister for Women or highest-level government authority responsible for gender equality and women's rights issues. The Assembly of Delegates is the highest authority of the CIM and as such approves its Plans and Programs of Work;
- ii. The **Executive Committee**, which is elected by the Assembly of Delegates for three-year periods, and is composed of representatives from nine Member States, including the President, three Vice-Presidents and five Members. The Committee oversees the regular operations of the Commission and periodically evaluates the implementation of its Plans and Programs of Work; and
- iii. The Executive Secretariat, which performs the Commission's administrative, technical, and executive functions and is located in Washington, D.C. The Executive Secretariat of the CIM also acts as the Technical Secretariat of the Follow-up Mechanism to the Belém do Pará Convention (MESECVI).

Since its creation in 1928, the CIM has played a leading role in securing the citizenship rights of women in the Americas. As the first and only hemispheric forum on women's rights and gender equality, its role in promoting and supporting the development of international legal standards and public policies on citizenship and equality is evidenced in the adoption of inter-American human rights and public policy instruments, in particular the Inter-American Convention on the Prevention, Punishment and Eradication of Violence against Women (Belém do Pará Convention, 1994),² and the Inter-American Program on the Promotion of Women's Human Rights and Gender Equity and Equality (IAP, 2000).³

1.1. Functions of the Inter-American Commission of Women

In accordance with the Statute of the Inter-American Commission of Women,⁴ the main functions of the CIM are:

- To support Member States in their compliance with their respective international and inter-American commitments on women's human rights and gender equality;
- To support the efforts of Member States to promote full and equal access and participation of

^{1.} CIM (1998). History of the Inter-American Commission of Women. Washington, DC: Inter-American Commission of Women 2. Belém do Pará Convention: <u>http://www.oas.org/en/mesecvi/convention.asp</u>

^{3.} OAS General Assembly Resolution AG/RES.1732 (XXX-O/00): <u>http://www.oas.org/en/CIM/docs/PIA[EN].pdf</u>

^{4.} Statute of the CIM: http://www.oas.org/en/CIM/docs/CIMStatute-2012-EN.doc

women in the civil, political, economic, social, and cultural spheres;

- To promote the leadership of women in the planning and implementation of public policies and programs;
- To advise the OAS in all matters related to women's rights and gender equality;
- To collaborate with Member States, other international organizations, civil society groups, academia and the private sector in support of women's rights and gender equality in the hemisphere;
- To report to the General Assembly on the work of the CIM, including relevant aspects of the status of women in the hemisphere, and to elevate recommendations to the Member States in relation to the above;
- To contribute to the development of jurisprudence on women's human rights and gender equity and equality;
- To foster the formulation and adoption of Inter-American instruments for the recognition of women as rights holders and agents of democracy;
- To promote the adoption of measures to eliminate all forms of discrimination against women

2. Normative Framework and Operational Context

2.1. Normative Framework

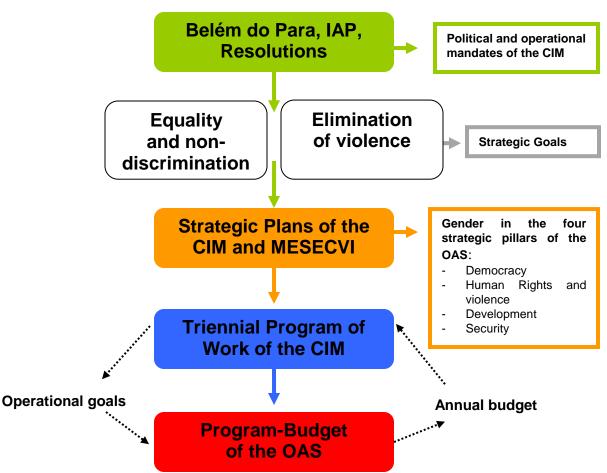
The Strategic Plan 2016-2021 was developed and will be implemented, conceptually and methodologically, from a rights-based and gender equality approach. This approach aims to restore the specificity of the human rights of women in the broader framework enabled by the international and inter-American Conventions, which are the normative reference to support the harmonization of national legislation in the area of women's rights. This approach also considers the inter-relation between gender, class, ethnicity, age, geographic location, sexual orientation and disability as central factors that condition and form people's possibilities and opportunities in the economic, social, political, and cultural arenas.

The implementation of a rights-based and gender equality approach entails an analysis of the specific problems to be addressed within the prevailing hemispheric context from the dimension of gender inequalities. Accordingly, eliminating existing gender inequalities and ensuring the exercise of rights determine the definition of goals and expected results and the identification of effective strategies and indicators for monitoring and evaluation. The operationalization of the rights perspective signifies considering those rights in planning and programming processes, and in the design of policies, strategies and programs.

A strong international and inter-American legal framework has been established to guarantee and protect the human rights of women and to punish discrimination and violence based on gender. Within this framework it is worth highlighting the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW, 1979) and the Inter-American Convention on the Prevention, Punishment and Eradication of Violence against Women, known as the Convention of Belém do Pará (1994). These two conventions establish the unlawfulness of any type of discrimination (explicit or implicit) against women that serves as an obstacle for the realization of their rights and the right of women to live free of violence.

Figure 1

Normative and operational framework for the work of the CIM



In addition to these two Conventions, a multitude of commitments made by the Member States of the OAS to ensuring the guarantees and protection of women's rights in conditions of equality with men are contemplated in various different documents, in the case of the Americas most importantly the *Inter-American Program on the Promotion of Women's Human Rights and Gender Equity and Equality* (IAP, 2000).

With a view to advancing firm commitments to guarantee the exercise of women's rights under conditions of equality, the IAP considers that the effective achievement of gender equality requires "...a series of gender equity measures must be taken to offset the historical and social disadvantages that prevent women's equal enjoyment of the benefits of development and equal participation in public and private decision-making and in power structures. Gender equity is, thus, a path that leads to gender equality."

These two overarching mandates of the CIM – the Belém do Pará Convention and the IAP – provide the normative framework for the development and implementation of the CIM Strategic Plan (see Figure 1), as well as the justification for the objectives and activities contemplated therein.

^{5.} CIM/RES. 209/98 and AG/RES. 1625 (XXIX-O/99

2.2. Operational Context

In addition to providing a roadmap for the work of the CIM over the next five years, the Strategic Plan 2016-2020 also attempts to situate the Commission and its work within the larger context of ongoing hemispheric debates about the Organization of American States (OAS), its relevance, strategic direction and financial situation.

The ongoing debates on the Strategic Vision of the OAS have focused on the need to:

- On the one hand, identify additional sources of funding that will allow the Organization to continue operating with the staff and resources it needs to fulfill its current mandates; and
- On the other hand, to streamline the work of the OAS in order to maximize its existing comparative advantages and trim away some of the activities that have contributed to an overdispersal of limited resources and, in some cases, duplication of efforts.

These two objectives are of absolute relevance to the Inter-American Commission of Women and provide the guiding framework for this Strategic Plan, which seeks to prioritize and carry forward the advances made in the implementation of the Strategic Plan 2011-2016 in order to make the best use of limited resources, and to identify specific issues for targeted fundraising activities.

For several years there has been consensus among the Member States about the need to strengthen the CIM and strengthen its central role as a hemispheric policy forum for women's rights and gender equality, expressed in several resolutions of the OAS General Assembly⁶ and the CIM Assembly of Delegates, requesting an increase in financial resources and in its technical capacity. This reality also highlighted the need for results-based management and for a high-level technical team with capacity and experience, able to support the public policies and strategies of the region. During the 40th ordinary period of sessions of the OAS General Assembly, in resolution AG/RES.2560 (XL-O/10) the Member States reiterated the request to the Secretary General to "support the Inter-American Commission of Women (CIM), in its role as a specialized organization of the Organization of American States (OAS) with adequate human and financial resources to strengthen its ability to carry out its growing mandates, in particular those recognized as priorities by the member states."

An analysis of the current position of the CIM (see Figure 2) points to both strengths that can be built upon and weaknesses that need to be addressed, in order to bolster the ability of the Commission both to take advantage of future opportunities and effectively identify and manage current and future threats.

See OAS General Assembly Resolutions: AG/RES. 1451 (XXVII-O/97), AG/RES. 1592 (XXVIII-O/98), AG/RES. 1625 (XXIX-O/99), AG/RES. 1777 (XXXI-O/01), AG/RES. 1941 (XXXII-O/03), AG/RES. 2021 (XXXIV-O/04), AG/RES. 2124 (XXXV-O/05), AG/RES. 2161 (XXXVI-O/06), AG/RES. 2323 (XXXVII-O/07), AG/RES. 2441 (XXXIX-O/09), AG/RES. 2560 (XL-O/10), AG/RES. 2685 (XLI-O/11), AG/RES. 2710 (XLII-O/12),

Figure 2

SWOT Analysis 2016: Inter-American Commission of Women

	HELPFUL	HARMFUL
	to achieving the objective	to achieving the objective
	STRENGTHS	WEAKNESSES
INTERNAL ORIGIN (attributes of the Organization)	 CIM is the only hemispheric policy forum for women's rights and gender equality Substantive progress in specific areas (gender- based violence, gender justice, women and democracy, drugs and incarceration, human rights and HIV) Executive Secretariat team – committed and capable experts on the region and the issue Political commitment of the Principal Delegates (President) and the Member States Alliances/Coordination with other entities (governmental, international, civil society, academic, etc.) Hemispheric perspective (experience and capacity to foster dialogue) Focus on the identification and dissemination of good practices 	 OAS financial crisis – very limited resources to maintain existing programs, no resources to grow them or establish new areas of work OAS human resources crisis – loss of trained personnel, precariousness/vulnerability of some personnel (consultants) Consultants that are engaged in permanent staff functions and inability to give them the positions they deserve Lack of concrete commitment (cash or in-kind) from the Member States (with some exceptions) Gap between the political will of OAS leaders and the human and financial resources situation of the CIM Competition with other organizations for limited resources Duplication of efforts with other organizations working on women's rights/gender equality issues The work of the CIM is not visible as part of the work of the OAS
	OPPORTUNITIES	THREATS
EXTERNAL ORIGIN (attributes of the environment)	 Member States recognize the situation of the CIM and issue calls to strengthen it Strategic planning leads to maximizing resources and opportunities Additional funds (regular and/or specific) allow for the continuity of existing programs and personnel and the hiring of new personnel A revitalized OAS obtains more donor funds Alliances with other organizations allow for sharing of work and costs, and reduces duplication of efforts Increasing commitment to women's rights and gender equality issues creates additional spaces for the CIM to work with Member States 	 OAS financial situation leads to the closure of programs and reduction of the areas of work of the CIM, and the loss of human resources The political commitment of OAS leadership is not concretized as financial or human resources support Duplication of efforts with other entities (of the OAS and externally) leads to a loss of comparative advantage for the CIM Lack of support for communication activities means the work of the CIM is not made visible as part of the work of the OAS "Backlash" against women's rights and gender equality issues means less space for the CIM to work with Member States

3. Planning for the future: The CIM Strategic Plan 2016-2020

3.1. Promoting gender equality and eliminating discrimination

3.1.1. Institutionalizing a gender dimension in the work of the OAS and its Member States

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility			
Final Objective								
1. Gender and human rights concerns a	re a central component of the policy and programn	natic work of the	OAS and its M	lember States				
Immediate Objectives								
programme work	developed/strengthened to effectively integrate ge			ns into their po	licy and			
2. The OAS institutionalizes a gende	er equality and human rights approach in its intern	al and external o	perations					
Outputs								
Immediate Objective 1 Capacity of OAS Member States develope	d/strengthened to effectively integrate gender and	human rights co	oncerns into the	eir policy and p	programme work			
 Participatory Gender Assessment methodology for mainstreaming a gender perspective adapted to the needs of the National Machineries for the Advancement of Women 	 PGA methodology adapted, translated and published as a training manual 	0	1	CIM records	OAS (CIM) National machineries for women			
b. Methodological transfer carried out with National Machineries for the Advancement of Women in order for them to carry out and follow-up PGAs with sectoral ministries in their own countries	 Transfer activities carried out with NMAs #of men/women trained in PGA methodology 	1 15	5 At least 75 people trained	CIM records	OAS (CIM) National machineries for women			
c. Monitoring and follow-up of project activities	 Good practices/lessons learned identified Document published with results from transfer activities organized 	0	5	CIM records	OAS (CIM) National machineries for women			
Immediate Objective 2 The OAS institutionalizes a gender equalit								
a. Gender policy prepared, adopted	 Policy adopted and published 	0	1	CIM	OAS			

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
and disseminated	 #of men/women aware of gender policy and its implications 	0	300	records	
 Participatory gender assessment conducted of the General Secretariat of the OAS 	 Assessment conducted Results analyzed and disseminated Corresponding actions included in the Action Plan 	0 0 0	1 1 1	CIM records	OAS
c. Action Plan developed to guide the implementation of the Policy	 Action Plan developed with corresponding budget 	0	1	CIM records	OAS
d. Capacity of OAS Personnel developed to effectively integrate gender and human rights concerns into their policy and programme work	 Personnel trained in gender analysis, planning and budgeting techniques 	TBD	300	CIM records	OAS

3.1.2. Strengthening capacity for integrated monitoring of the exercise of women's rights

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility			
Final Objectives								
 Analysis conducted and information disseminated on gaps in the exercise of women's human rights Monitoring of women's human rights improved from a vision of diversity and inter-culturalism 								
Immediate Objectives								
1. Countries adopt a system	n of indicators to guide planning, budgeti	ng and reporting on compliance w	ith women's hu	ıman rights ins	truments			
Outputs								
Immediate Objective 1 Countries that do not have a syst	em of indicators adopt or adapt the Integ	rated System of Indicators of Wo	men's Human I	Rights (SISDEH	IM), once it has			

been made known, to guide planning, budgeting and reporting on compliance with women's human rights instruments

E	xpected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
a.	Workshops conducted in remaining OAS Member States (27) on the use of the SISDEHM in national- level planning, budgeting and reporting processes	 Workshops organized (#of male/female participants) Number of countries incorporating elements of the SISDEHM into national- level planning, budgeting and reporting processes 	0	At least 300 people trained At least 2 countries begin using the SISDEHM (or specific modules)	CIM records	OAS (CIM) National machineries for women
b.	Virtual course developed on the SISDEHM and how to use it	 Virtual course online in Spanish and English Number of participants per year (M/W) in the course 	0	2 100	CIM records	OAS (CIM)

3.1.3. Promoting women's substantive political citizenship for democracy and governability

Expe	cted outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility					
Final	Final Objective										
democr	The full exercise of women's political citizenship and parity in political representation supported as essential conditions for governance and a citizens' democracy in the countries of the Americas, within the framework of agreed international and inter-American commitments on women's human rights.										
	ediate Objectives										
1.		lers of major political parties and electoral bodies of der parity, including the application of existing quo									
2.	Institutional capacity of political and harassment against women	(parliaments and political parties) and electoral aut	horities built in (OAS member s	tates to mitiga	te political violence					
3.	3. Increased understanding of the quality and impact of training for women in political parties and strengthened institutional capacity to provide effective training to empowering women in electoral contests										
Outp	Outputs										

Expected outputs		Indicators	Baseline Data	Targets	Data Sources	Responsibility
	ion of leaders of ma	ajor political parties and electoral bodies of the imp g the application of existing quota laws or other lav				
a. Banking on Parity carried out and pu	II: Case studies	 Study published and policy briefs in appropriate formats distributed 	3 countries	2 additional countries	CIM records	OAS (CIM)
 Good practices in compiled and anal 		 Number of good practices identified/analyzed Good practices organized and presented online 	0	At least 10 good practices identified/ analyzed	CIM records Online compen- dium of good practices	OAS (CIM) National machineries for women
c. Toolkit on Gender Representation: G Good Practices de Spanish and Englis the English-speaki and disseminated	uidelines and veloped in sh (adapted to	 Handbook published and distributed Handbook used in political party and other activities 	0	Toolkit sent to at least two political parties/ electoral bodies in each country	CIM records	OAS (CIM) National-level political parties and other political institutions National machineries for women
d. Sub-regional work on the basis of the		 Workshops organized (#of male/female participants) Increased awareness of importance of gender parity and existing legal and policy tools 	0	At least 300 people trained	CIM records	OAS (CIM) National-level political parties and other political institutions National
						Mational machineries for women

Institutional capacity of political (parliaments and political parties) and electoral authorities built in OAS member states to mitigate political violence and harassment against women

E	xpected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
a.	Handbook of policy guidelines for preventing, punishing, and eradicating political violence and harassment against women prepared, published in Spanish and English (adapted to the English- speaking Caribbean), and disseminated	 Handbook published and distributed Handbook used in political party and other activities 	0	Handbook sent to at least two political parties in each country	CIM records	OAS (CIM) National-level political parties and other political institutions National machineries for women
b.	Guide for electoral institutions to effectively respond to political violence and harassment against women in the framework of their functions, prepared, published in Spanish and English (adapted to the English-speaking Caribbean), and disseminated	 Guide published and distributed Guide used in activities related to electoral organization and management 	0	Guide sent to electoral institution of each country	CIM records	OAS (CIM) National-level electoral bodies
с.	Public policy recommendations for States from the Committee of Experts of the MESECVI on political violence and harassment prepared, published in Spanish and English, and disseminated	 Recommendations adopted and disseminated Number of recommendations acted upon and/or implemented by the States 	0	Series of recommen dations adopted At least one recommen -dation implement -ted per country	CIM records CIM Thematic Reports, National Reports (Belém do Pará, IAP, CEDAW)	OAS (CIM) National machineries for women

Exp	ected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
C F E S	Model protocol for political parties on political violence and harassment against women prepared, published in Spanish and English (adapted to the English- speaking Caribbean), and disseminated	 Protocol published and distributed Protocol used in political party and other activities 	0	Protocol sent to at least two political parties in each country	CIM records	OAS (CIM) National-level political parties and other political institutions National machineries for women
t F S	Political and electoral authorities trained in the instruments produced by the project through sub-regional workshops (CARICOM, Central America, Andean Region, Southern Cone)	 Workshops organized (#of male/female participants) Increased awareness of political violence and harassment 	0	At least 300 people trained	CIM records	OAS (CIM) National-level political parties and other political institutions National
						machineries for women
Incre	nediate Objective 3 eased understanding of the quality a ing to empowering women in elector.	and impact of training for women in political part al contests	ies and strengtl	nened institutio	onal capacity	to provide effective
a. (Guide for strengthening political leadership of women within political parties through training activities	 Guide published and distributed Guide used in the formulation of the training programs for women by political parties 	0	Guide sent to at least 2 political parties (women's secretariat s) in each country	CIM records	OAS (CIM) National-level political parties and other political institutions
t	Personnel of the Women Secretariats at political parties trained through sub-regional workshops	 Workshops organized Increased awareness for a better formulation of the training programs to empowering women 	0 0	At least 200 people trained	CIM records	OAS (CIM) National-level political parties and other political institutions

3.1.4. Women's Economic Citizenship for Integral Development

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility			
Final Objective								
 A hemispheric agenda for wome economic rights established on basis of existing gaps 		1 0 0	1 TBD	CIM records	OAS (CIM)			
Immediate Objectives								
Americas and in the framework 3. Tools provided to States to 4. Policies have been promote	policies imbued with a gender and rights perspective h of the Inter-American Conference of Ministers of Labo Foster co-responsibility between women, men, the Sta I in selected countries in the Americas to provide com gaged in economic activities in the informal sector	or (IACML) ate and the privat	e sector for so	cial reproduction	on, including care			
Immediate Objective 1								
Monitoring of the exercise of womer		1	1	T	T			
 Using the matrix of indicators o women's economic rights, comp information on the state of exercise of these rights 		0 0	1 TBD	CIM records	OAS (CIM)			
b. Prepare a hemispheric report of the exercise of women's econor rights, including concrete policy and programming recommendations to fill the gap identified	ic	0	1	CIM records	OAS (CIM)			
Immediate Objective 2			•	•	•			
	abor and competitiveness policies imbued with a gender and rights perspective have been promoted and strengthened in selected countries in the mericas and in the framework of the Inter-American Conference of Ministers of Labor (IACML)							

Ex	pected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
a.	Establish a community of practice and apprenticeship on policies and strategies that make it possible to expedite the reduction of gender inequalities and to generate new decent work opportunities for women	 Community of practice established Good practices exchanged Mentorships conducted 	0 0 0	1 TBD TBD	CIM records	OAS (CIM)
b.	carried out in selected Ministries of Labour and Action Plans developed for institutionalization of a gender equality and rights approach	 Assessments conducted Action plans developed 	3 3	12 12	CIM records	OAS (CIM)
	mediate Objective 3					
		ponsibility between women, men, the State and th				
	Identify, systematize and disseminate good practices on public and private policies and programs to strengthen the care infrastructure highlight unremunerated domestic work through economic estimates of its value and support work/life balance for men and women	- Good practices identified and disseminated	0	TBD	CIM records	OAS (CIM)
b.	Develop model laws, policies and other tools on strengthening the care infrastructure and supporting work/life balance for men and women	 Model laws and other tools developed 	0	TBD	CIM records	OAS (CIM)
Im	mediate Objective 4					
	icies have been promoted in selected or spective to women engaged in econor		e support and so	cial protection	from a gende	_
a.	protection policies and services currently available to women employed in the information economy	 Mapping conducted and gaps identified 	0	1	CIM records	OAS (CIM)
b.	Identify laws, policies and other good practices and disseminate them	- Good practices identified	0	TBD	CIM records	OAS (CIM)

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
c. Where gaps exist, develop model laws and other tools	- Tools developed and disseminated	0	TBD	CIM records	OAS (CIM)

3.1.5. A gendered approach to citizen security

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
Final Objective					
1. The hemispheric security agenda inco	prporates a gender dimension and the particular sit	uation of women			
Immediate Objectives					
2. Agenda formulated on citizen seo of women	o strengthen guarantee and protection of the huma curity with a rights-based and gender-equality app articipation at all levels of the security sector, espe	roach that takes	into account th	ne perspectives	
Outputs					
Immediate Objective 1 Tools and information provided to strengt	hen guarantee and protection of the human rights	of women affect	ed by incarcera	ation	
 Study conducted on human rights and the impact(s) of incarceration on women (including incarcerated women and those left in charge of the families of incarcerated people) 	 Study published and disseminated Public policy guidelines prepared and disseminated 	0	1 10	CIM records	OAS (CIM)
 Study conducted on impact of crime and gangs on women's citizen security in the Caribbean 	 Study published and disseminated Public policy guidelines prepared and disseminated 	0 0	1 10	CIM records	OAS (CIM)
 Four pilot national workshops held on women, drug policy and incarceration 	 Workshops organized (#of male/female participants) Change in laws/policies on drugs and incarceration that benefit human rights 	0 TBD	4 TBD	CIM records	OAS (CIM)
Immediate Objective 2 Agenda formulated on citizen security wit	h a rights-based and gender-equality approach tha	t takes into acco	unt the perspe	ectives and exp	eriences of womer

Ex	spected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
a.	Prepare position paper on citizen security from a rights and gender equality perspective to guide public policy debate	 Paper developed and disseminated Communications with Commission on Hemispheric Security and MISPA 	0 0	1 TBD	CIM records	OAS (CIM)
b.	Develop model laws, policies and other tools to addressed gaps identified in citizen security and gender issues	- Tools developed and disseminated	0	1	CIM records	OAS (CIM)
c.	OAS Strategy to address trafficking in persons developed from a gender and human rights perspective	 Meetings held internally and with Member States to analyze institutional approach 	0	TBD	CIM records	OAS (CIM)
Sup	mediate Objective 3 oport provided for women's participation urity	on at all levels of the security sector, especially in p	policy formulation	n and decision-	making proces	sses with respect to
a.	Prepare briefing, sensitization, and/or training materials to reinforce the impact of women leaders in security matters (negotiation, communication, relations with the media, political dialogue, etc.)	 Briefing materials developed and disseminated 	0	TBD	CIM records	OAS (CIM)
b.	Develop codes of conduct, gender policies and other tools to address gaps and challenges faced by women in the security sector	- Tools developed and disseminated	0	TBD	CIM records	OAS (CIM)

3.2. Preventing and punishing gender-based violence

E	xpected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility	
Fi	Final Objective						
1.	The full implementation of the Belém do Pará Convention is supported	 Technical Secretariat of the Follow-Up Mechanism to the Belem do Para Convention functioning and able to fulfill its mandates 	TBD	TBD	MESECVI Reports	OAS (MESECVI) National machineries for women Member States	
In	nmediate Objectives						
1. O	The MESECVI functions to effect 20014-2017 utputs	vely promote and monitor implementation of the E	Belém do Pará Co	onvention, in a	ccordance with	n its Strategic Plan	
Th	nmediate Objective 1 e MESECVI functions to effectively pror 17 (see attached)	note and monitor implementation of the Belém do	Pará Convention	, in accordance	e with its Strat	egic Plan 20014-	
	Strengthening of the Solidarity Fund of the MESECVI (regular funds) and support of the OAS member states and the General Secretariat for finding qualified human resources for the Mechanism's Technical Secretariat	 Voluntary contributions to the MESECVI increase 	0 0	1 TBD	MESECVI records	OAS Member States	
b.	Carry out activities and initiatives to ensure the visibility and positioning of the work of the MESECVI, as well as the continuous dissemination of information and promotion of its activities	- MESECVI network increases in size	TBD	TBD	MESECVI Website records	OAS (MESCEVI)	

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
c. Organize hemispheric, regional, and national forums to debate, evaluate, and line up strategies for combating violence against women and ensuring their access to justice in the region, with a view to strengthening assessment of the impact of existing initiatives and identifying and disseminating best practices and lessons learned	 Forums organized Good practices identified and disseminated 	0 19	1 per year 60	MESECVI records	OAS (MESECVI)

3.3. Operational continuity and strengthening of the Inter-American Commission of Women

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility
Final Objective					
1. Operational continuity of the CIM through its Executive Secretariat	 CIM is able to fully comply with its mandates 	TBD	TBD	CIM records	OAS (CIM)
has been assured					Member States
Immediate Objectives					
	ared for securing additional regular and specific fun een the CIM and stakeholders in member states, ci aration agreements		cademic sector	r, the internatio	onal community,
Outputs					
Immediate Objective 1 Project/program proposals prepared for s	ecuring additional regular and specific funds				
a. In each thematic area, prepare	- Project proposals developed and potential	TBD	TBD	CIM	OAS (CIM)
program and project proposals for distribution to the Executive	donors identified - CIM regular budget increases	US\$237,000	\$500,000	records	Member States
Committee and, subsequently, to	- CIM specific funds increase	US\$25,000	\$5 million		Hember States
specific donors, in collaboration					
with the relevant OAS Secretariat and other international,					
governmental, and civil society					
partners					

Expected outputs	Indicators	Baseline Data	Targets	Data Sources	Responsibility	
Immediate Objective 2 Coordination strengthened between the CIM and stakeholders in member states, civil society, the academic sector, the international community, and the private sector through cooperation agreements						
 Activate the "Strategy to Strengthen Coordination between the CIM and Civil Society" CIM/CD/doc.6/13 rev.3) in forums and meetings regarded as priorities for the CIM through specific cooperation agreements and joint actions 	 Cooperation agreements established with key civil society partners 	0	TBD	CIM records	OAS (CIM)	
 Encourage civil society organizations to register with the OAS in order to be able to participate in forums coordinated by the Organization and in CIM priority meetings 	 Participation of civil society organizations at CIM events 	0	TBD	CIM records	OAS (CIM)	

4. Strategies for Execution

4.1. Fundraising

In view of the financial and human resources situation of the CIM, discussed earlier, an indispensable prerequisite to the effective implementation of this Strategic Plan is fundraising. In this regard, each element of the Plan will be adapted as a project document with a budget and discussed with potential donors, within the framework of the OAS' overall fundraising efforts. The implementation of these specific projects will be carried out as a function of the interests of both OAS Member States and donors.

4.2. Research

Research is essential to the effective orientation and implementation of the CIM's work – both to identify existing and emerging gaps in the exercise of women's human rights that may require CIMs attention, and to ensure that planned activities and policy/program recommendations are evidence-based. The research conducted will include diagnostic studies, situation analyses, consultations, and the establishment of strategic alliances both within and outside the OAS, all with a view to maximizing the effectiveness of program implementation. Research will also identify the countries that are in the midst of introducing reforms and/or institutional strengthening that may impact women's rights and gender equality.

4.3. Policy dialogue and advocacy

Policy dialogue will focus on both the validation of the results from research activities with a diverse and representative audience (government, civil society, academia, etc.), and the identification of concrete public policy measures that will contribute to closing gaps in the exercise of women's rights. Policy dialogue and advocacy will be conducted through in-person conferences, periodic virtual debates and the establishment of permanent online communities of interested stakeholders

4.4. Education and Capacity-Development

On the basis of the research conducted, the results of policy dialogue and advocacy processes, and CIM's existing virtual courses on different topics, capacity-development activities will be conducted with specific relevant stakeholders in order to ensure that sufficient capacity exists among those responsible for closing the gaps in the full exercise of women's rights and the achievement of gender equality.

4.5. Coordination and alliances

CIM will work in constant coordination and articulation with a number of partners that are conducting similar and complementary work on the same issues. In particular, through the implementation of its programmes and projects, CIM seeks to strengthen its alliances with: i) other relevant Secretariats, Departments or other organs of the OAS, in particular the Inter-American Commission of Human Rights and the Secretariat for Access to Rights and Equity; ii) other international organizations active in the area of advancing women's rights and combating gender-based violence in the region, in particular UN Women and ECLAC; iii) relevant government ministries or offices, in particular the National Machineries for the Advancement of Women; iv) women's organizations and networks active in the region; and v) relevant academic and research centres.

4.6. Communication

The ongoing exchange of information and experiences, with a specific focus on the identification and dissemination of good practices, will be a key strategy for ensuring that CIM's work is visible and

incorporates the broadest and most diverse possible range of stakeholders. In addition to coordinating with the OAS' existing Press Department and other communication initiatives, particular emphasis will be placed on the use of social media and other Web-based tools as cost-effective ways of increasing the audience of the CIM and strengthening its dialogue with relevant stakeholders.

4.7. Monitoring and Evaluation

CIM will be responsible for monitoring and evaluating the implementation of this Strategic Plan, with a specific focus on medium and longer-term outcomes, as opposed to immediate results or products.

During the first four months of the programme, a monitoring and evaluation plan will be developed based on the preceding performance measurement frameworks. The implementation of the Plan will include annual reviews, which will in turn feature internal activities within the OAS and those conducted in the Member States.

As a five-year Plan, a mid-term evaluation will be conducted at the end of the third year, in conjunction with the key actors involved in the Plan's execution. The mid-term evaluation will examine the following specific aspects of implementation: i) the progress made towards achieving the expected outputs and outcomes, and the problems and limitations encountered; ii) the efficacy of the execution strategy and whether corrections are needed; and iii) the lessons learned from execution of the program as of the time of the evaluation.

In order to maintain a focus on impacts as well as results, one year after the formal conclusion of the Plan period, an independent (external) evaluation will be carried out of its execution, including work both at the CIM headquarters in Washington, DC, and field work with its partners in selected countries. Emphasis will be placed on the potential for long-term impact and sustainability of the project, with a view to encouraging ownership by the Member States of the project's products and results.

5. Delivering results: The CIM Strategic Plan 2011-2016

The binding legal instruments and policy commitments on women's human rights and gender equality that OAS Member States have adopted over the last few decades, have been fundamental to the recognition of women as subjects of human rights and active agents of democracy and development. The CIM links these commitments undertaken at the international level with effective public policies at the national level in order to support the full exercise of women's civil, political, economic, social and cultural rights.

Bearing in mind the challenges of achieving full citizenship for women and women's rights and the need to concretize the general-level commitments undertaken in the above-mentioned instruments, in 2011 the Assembly of Delegates of the CIM adopted the *Strategic Plan of the CIM 2011-2016*, with a view to:

- Positioning the CIM as the hemisphere's political forum and benchmark for forging full citizenship for women, from a human rights perspective;
- Coordinating and harmonizing the actions of the CIM with those of the OAS; and
- Institutionalizing the rights and gender equality approach in the principal forums, programs, and institutional planning of the Organization.

The Plan was built around four program areas, in such a way as to align and coordinate actions undertaken by the CIM with the four strategic pillars of the OAS – democracy, human rights, development and security:

- i. Women's substantive political citizenship for democracy and good governance;
- ii. Women's human rights and gender violence;
- iii. Women's security and economic citizenship; and
- iv. Citizen security from a gender perspective.

In addition, the Plan addressed what the CIM regards as a fifth "pillar" and as one of its principal mandates: institutionalizing the rights and gender equality approach in the work of the OAS.

Conceptually and methodologically, the Strategic Plan was guided by a rights and gender equality perspective that restores awareness of the specific nature of women's human rights in the broader framework established by international and inter-American legal and political agreements. It is those agreements that establish a benchmark for harmonizing domestic legislation on women's rights. This approach also has a core focus on the interrelationships between gender, class, ethnic origin, age, geographic local, sexual orientation, physical and mental capacity, and other factors that condition and shape people's possibilities and opportunities in the economic, social, political, and cultural spheres.

Since 2011, the CIM has provided technical support at the legal, policy, and programming levels, managed specific regional projects, and used participatory knowledge management to ensure that policy and programming discussions and decisions are evidence-based.

5.1. Women's substantive political citizenship for democracy and good governance

Over the past five years, the OAS has promoted consensus-building on the main challenges to strengthening democracy and governance in Latin America and the Caribbean through national dialogues and consultations, with a view to building a shared perspective on the type of democracy to which the region's citizens aspire, as well as forward thinking on the democratic system and new forms of political participation.

As part of this process, the CIM has strengthened its role as the main hemispheric policy forum for promoting women's full rights and citizenship in the Americas through the organization of a series of hemispheric forums on women's rights and citizenship in democratic systems (April 2011, July 2012, September 2013, October 2013, December 2014, February 2015, September 2015). The aim of these events, organized in collaboration with key partners such as UN Women, the International Institute for Democracy and Electoral Assistance (International IDEA) and the Network of Women Parliamentarians of the Americas of the Parliamentary Confederation of the Americas (COPA), is to identify the policy and institutional reforms needed to guarantee the full exercise of women's political rights and eliminate violence and harassment of women in the political sphere.

These hemispheric dialogues have brought together a broad and diverse selection of women working in the areas of democracy, policy, and women's rights in the region, including ministers, members of parliament, ambassadors, local government officials, human rights organizations, women's organizations and networks, activists, academics, and intergovernmental organizations.

In this context, the CIM has focused on the analysis of the exercise of women's political rights in the hemisphere, with particular emphasis on the issue of parity. In the face of persistent political exclusion of women and the slow pace of change, in recent years States have recognized the urgency of moving forward and are beginning to re-think democracy from the perspective of parity, as both a general democratic principle, and a comprehensive strategy that aims to resolve the current deficits of

representative democracies. The work of the CIM has focused on two important areas:

- Moving beyond quota laws and advancing towards parity between women and men in all the institutions of the State and all spaces in public and political life; and
- Addressing the elimination of political violence and harassment as a fundamental component of the full exercise of women's political rights.

The CIM, in collaboration with UN Women and International IDEA, published two studies:

- Women's citizenship the democracies of the Americas (2013),⁷ which presents a critical reflection on democracy from diverse perspectives, visions, concerns and proposals and contributes to the analysis of democratic systems beyond the dimension of representation and institutions, addressing other spheres of life that are not included in the classical notion of citizenship including gender, inter-culturalism, pluri-ethnicity, sexual and reproductive citizenship and global citizenship, among others; and
- Banking on parity: Democratizing the political system in Latin America (Ecuador, Bolivia and Costa Rica),⁸ which documents and analyzes, from a critical and systematic perspective, the processes that led to the adoption of parity, identifying the relevant factors and stakeholders that influenced these processes and evaluating their implementation.

5.2. Women's human rights and gender-based violence

5.2.1. Strengthening capacity for integrated monitoring of the exercise of women's rights

The countries of the Americas have gradually adapted their national laws and policies to embrace the international and inter-American legal framework on women's rights. According to the OECD, within the developing world, this region has made the most progress in formally recognizing the rights of women. For many women however, the laws in place at the international and national levels remain unknown or inaccessible. A number of obstacles persist to women's full realization of their rights as human beings; from women's ability to access education, employment with equal pay and benefits, and health and other social services, to women's ability to negotiate sexual relations and reproduction, protect themselves from violence, including in their own homes, and make their voices heard in political and economic decision-making.

Over the past few decades of efforts to effectively measure change and demonstrate concrete results, a number of challenges have been identified. This is particularly true in the context of efforts to measure the real exercise of women's rights. We have laws and policies in place, but what impact have they had on the day-to-day realities of women? What are the obstacles to the real implementation of these laws and policies? What other factors come into play in supporting or preventing the implementation of public policies for women's rights and gender equality?

The importance of effective monitoring of the exercise of women's rights cannot be overstated – it is the crucial last step that takes us from mere lip service to women's rights and gender equality to ensuring that these become a lived reality for women. It is essential to ensuring accountability – not just of governments but also of international organizations, donors, NGOs, and societies in general – for women's rights, beyond the ratification of international conventions or "gender mainstreaming" efforts at the level of policies, institutions and practices. The need for a system of monitoring and evaluation

^{7.} Available at: <u>http://www.oas.org/es/cim/docs/CiudadaniaMujeresDemocracia-Web.pdf</u> (in Spanish)

^{8.} Available at: http://www.oas.org/es/CIM/docs/ApuestaPorLaParidad-Final-Web.pdf (in Spanish)

has been recognized and calls have repeatedly been issued for greater attention to this issue, primarily from the women's movement in the region.

In 2015, CIM developed an "Integrated System of Women's Human Rights Indicators" (SISDEHM) that will provide users with two concrete benefits:

- First, it facilitates an accurate diagnostic of the status of women's rights in a given country, in the context of the international and inter-American agreements ratified by that country; and
- Second, it allows for the identification of persistent barriers to the effective exercise of women's rights, ideally pointing to specific legislative, policy or programmatic solutions to these barriers.

This SISDEHM includes indicators for monitoring the full exercise of women's rights in seven areas: economic rights; the right to work and social security; education, health, sexual rights, reproductive rights and political rights. The indicators, which seek to provide a tool that can be used as is or adapted to the national context, were validated in selected countries through a series of six national workshops with more than 225 public sector authorities, and six dialogues with key parliamentarians on the challenges they face in terms of legislating and budgeting for the full implementation of agreed international commitments on women's human rights and gender equality, as well as monitoring progress in these areas.

5.2.2. Promoting, evaluating and supporting the full implementation of the Belém do Pará Convention

For the first time, the Belém do Pará Convention established mechanisms for the protection and defense of women's rights in the struggle to eliminate violence against their physical, sexual and psychological integrity, in both the public and private spheres.

The effective implementation of the Convention requires a continuous and independent evaluation process, which in 2004 led to the creation of the Follow-up Mechanism to the Belém do Pará Convention (MESECVI).

MESECVI was established as a means to follow up on the commitments adopted by the States Party to the Belém do Pará Convention and facilitate technical cooperation among them, as well as with other OAS member states and permanent observers. It serves as a systematic and permanent multilateral evaluation methodology that is based on exchange and technical cooperation between the States Party to the Convention and a Committee of Experts. This mechanism analyzes progress in the implementation of the Convention, as well as persistent challenges to an effective State response to violence against women.

In accordance with the MESECVI Strategic Plan 2014-2017, the Mechanisms' main areas of work are:

- Strengthening the technical capacities of the National Machineries for the Advancement of Women and other relevant national sectors, particularly justice, education, health, public security, economy, authorities responsible for migrant women, authorities responsible for combating poverty, and civil society, among others
- Providing an inter-sectoral response to violence against women;
- Raising social awareness of these problems, and promoting the Belém do Pará Convention;
- Strengthening the MESECVI.

Since 2011, the MESECVI has published the Second Hemispheric Report on the Implementation of the

Belém do Pará Convention (2012)⁹ and the *Second Follow-Up Report on the Recommendations of the Committee of Experts* (2014),¹⁰ which provide an overview of progress and challenges in protecting and guaranteeing women's right to live free from violence.

In May 2013, MESECVI adopted the first *System of progress indicators for measuring the implementation of the Belém do Pará Convention*,¹¹ which seeks to go beyond the mere reporting of activities undertaken by the States Party and look at women's ability to exercise their right to a life free of violence. The indicators are grouped into the six main focus areas of the Convention – legislation, national plans, specialized services, access to justice, information and statistics, and budgets – and seek to provide a more holistic and in-depth evaluation of the implementation of the Convention, as well as identify promising practices.

MESECVI organized a series of national-level workshops in selected countries in order to strengthen their capacity in the use of this System of Indicators, which have brought together representatives from the National Machineries for the Advancement of Women, other government sectors such as justice, health, education, planning and budgeting and national statistics institutes, international organizations and civil society groups.

These workshops have featured two concrete tools:

- The *Guide to the Application of the Belém do Pará Convention*,¹² which looks at existing international and inter-American jurisprudence on women's rights and violence against women in an effort to facilitate the application of the Convention in national-level judicial processes; and
- The Guide to Using the System of Progress Indicators for Measuring the Implementation of the Belem do Para Convention,¹³ which was developed for use during the national-level workshop and seeks to serve as a practical tool for integrating the system of indicators in national-level data-gathering, planning and budgeting processes and preparing country reports to MESECVI.

In September 2014, the MESECVI's Committee of Experts adopted the "Declaration on Violence against Women, Girls and Adolescents and their Sexual and Reproductive Rights,"¹⁴ which seeks to guarantee and protect women's human rights on the basis of commitments adopted by the States at the international level.

In March 2013, a round-table discussion was organized on the gap between women's rights in the law and in practice, with a view to highlighting the fact that the international and national legal framework on women's rights is not yet a reality for the majority of women of the hemisphere. In continuation of this line of work, in September 2013 the CIM organized an international meeting on "Women's human rights: Good practices in gender justice," which identified 17 good practices in gender justice and the response to violence against women, including experiences from such diverse sectors as the police, the attorney general's office, supreme courts, the executive branch, civil society and the international community.

^{9.} Available at: http://www.oas.org/en/mesecvi/docs/MESECVI-SegundoInformeHemisferico-EN.pdf

^{10.} Available at: http://www.oas.org/en/mesecvi/docs/MESECVI-SegundoInformeSeguimiento-EN.pdf

^{11.} Available at: http://www.oas.org/en/mesecvi/indicators.asp

^{12.} Available at: http://www.oas.org/en/mesecvi/docs/BdP-GuiaAplicacion-Web-EN.pdf

^{13.} Available at: http://www.oas.org/en/mesecvi/docs/Manual_Indicadores_ENG.pdf

^{14.} Available at: http://www.oas.org/en/mesecvi/docs/DeclaracionDerechos-EN.pdf

This initiative has spurred two new areas of work for MESECVI:

First, the identification and dissemination of good practices in the promotion of gender justice and the implementation of the Belém do Pará Convention. From May 14th to 16th 2014, with the support of the Government of the State of Hidalgo, Mexico, the CIM held the First Belém do Pará +20 Hemispheric Forum "Good practices in the prevention of violence." The aim of the Forum was to highlight the issue of prevention as a priority for an effective and sustainable response to violence against women, yet one in which we have made little progress due to a lack of attention, systematized knowledge and evaluation of existing efforts. The Forum considered 13 good practices in the area of violence prevention that touched on such diverse issues as legislation and public policy, education and communication. The Forum also adopted the Pachuca Declaration, which reaffirms and strengthens State commitment to concrete public policy, education and communication initiatives to achieve gender equality and prevent violence;

These and other practices form the basis of a virtual platform of good practices in the implementation of the Belém do Pará Convention (<u>http://www.BelemdoPara.org</u>), whose aim is to facilitate concrete tools to those responsible for protecting women's right to live free of violence. As it systematizes the work carried out to-date, the platform also serves as a permanent space for technical support and exchange of information and experiences, including good practices.

- Second, strengthening the capacity of justice officials from a perspective of human rights and gender equality. In this area, the CIM has worked with the Supreme Courts of Argentina and Mexico, the Office of the United Nations' High Commissioner for Human Rights (OHCHR) and the Latin American Council on Social Sciences (CLACSO) in order to develop and launch a Diploma program on "Justice, Gender and Violence."¹⁵ Oriented towards judges, prosecutors, public defenders and forensic specialists, as well as other interested professionals, the Diploma program aims to provide the basic knowledge and analytical and practical tools necessary to the effective protection of women's human rights, on the basis of constitutional, regional and international obligations acquired by the States. The first edition of the Diploma program was launched on September 8th 2014 with support from the Supreme Court of Justice of Mexico and the Governments of Lichtenstein, Kazakhstan and Monaco and will continue until June 2016 with the participation of 40 representatives from the justice sectors in Argentina, El Salvador and Mexico.
- 5.2.3. Evaluating National Initiatives to Produce Comparative Data on Violence against Women for the OECS States

With the support of the Governments of Chile, Trinidad and Tobago; and Suriname, this project mapped the main national strategies of the six countries of the Organization of Eastern Caribbean States (OECS) -Antigua & Barbuda, Dominica, Grenada, Saint Lucia, St. Kitts & Nevis, and St. Vincent & the Grenadines as part of a comparative study on the sub-region to analyze violence against women (VAW). This subregional assessment enables OECS policy-makers to better identify and address gaps in their response to violence against women at both the national and sub-regional levels, in accordance with their acquired commitments under the Belém do Pará Convention. This strategic resource to address violence against women highlights the need for more and better data and developing proper tools for standardized data collection across the sub-region.

^{15.} See: <u>http://www.oas.org/es/mesecvi/diplomado.asp</u> for more information (in Spanish)

The final phase of the project prepared the findings, validated through two national focus groups and a sub-regional workshop, for publication, which helped to publicize the results and provide feedback for developing a follow-up proposal to respond to some of the knowledge and capacity gaps identified in the report.

5.2.4. The human rights of women living with HIV in the Americas

Pursuant to the "Declaration of San Salvador," adopted by the CIM in November 2007,¹⁶ the OAS strengthened its work on the issue of HIV through:

- Adoption by the OAS General Assembly of resolution AG/RES. 2802 (XLIII-O/13) "Promotion and Protection of Human Rights of People Vulnerable to, Living With, or Affected by HIV/AIDS in the Americas," which seeks to foster action in various areas; and
- The signing of a collaboration agreement between the OAS and UNAIDS in January 2014 in order to strengthen the guarantee and protection of the human rights of people vulnerable to, living with, or affected by HIV/AIDS in the Americas.

Similarly, the CIM pursued two lines of work:

- i) It looked at the intersections between HIV and violence against women in the Caribbean and Central America, including the following concrete results:
 - An analysis of the legal and regulatory framework governing HIV/AIDS in four countries of Central America (El Salvador, Guatemala, Honduras and Panama), with a view to identifying obstacles faced by women living with or affected by HIV in the full exercise of their rights;
 - Pilot work, including research and focus groups on the development of integrated models of care for HIV and violence against women in Barbados, Dominica, Grenada and Guyana;
 - Organization, by CIM and Development Connections, of an online capacity-building course for looking at the intersections between HIV and VAW;
 - Development and publication of integrated models of care in Guatemala and Panama; and
 - Development of a series of ethical considerations for working with women affected by HIV and VAW.
- ii) It looked at the human rights of women living with HIV, including:
 - The development, in coordination with the LAC offices of UNAIDS and Development Connections, of the *Manual para fortalecer el ejercicio de los derechos humanos de las mujeres que viven con el VIH en América Latina*¹⁷ [Manual to strengthen the exercise of the human rights of women living with HIV in the Latin America]. This manual is based on initiatives at the international, regional and national levels, which over the last decade have formed the basis for advancing national-level responses from the perspective of gender equality and constitutes a tool to support the analysis of progress in different sectors on knowledge generation, advocacy and promotion of the human rights of women living with HIV; and
 - The preparation, in coordination with the LAC offices of UNAIDS, of a report on The

^{16.} Available at: <u>http://www.oas.org/en/cim/docs/AoD33-Declaration[EN].doc</u>

^{17.} Available at: http://www.oas.org/es/cim/docs/Manual_CIM_ONUSida_ES.pdf

Human Rights of Women Living with HIV in the Americas,¹⁸ which served to inform discussions among OAS Member States and their allies on the challenges faced in the response to HIV and the actions needed to scale up and sustain integrated care, prevention, care-giving and support.

5.3. Women's security and economic citizenship

As part of its drive to advance gender equality in the context of decent work, the CIM has carried out a series of activities at the national and sub-regional levels:

- Personnel from labour and gender ministries in each sub-region have been trained to address specific needs identified in the study on Institutionalization of a Gender Approach in the Ministries of Labor of the Americas;
- The development, in coordination with the International Labour Organization (ILO) and the Inter-American Conference of Ministers of Labour (IACML), of the hemispheric study *Advancing Gender Equality in the context of Decent Work*, which enriched the discussions of the mentioned high-level policy dialogue;¹⁹
- The preparation, in coordination with the ILO and IACML, of the *Training Guide on Participatory Strategic Planning with a Gender Perspective*, which was validated in four sub-regional workshops with participation of Ministries of Women and Labour;²⁰
- The preparation of the publication *Institutionalization of a Gender Approach in the Ministries of Labour of the Americas: Follow-up to the workshops on Strategic Planning with a Gender Perspective*²¹;
- A high-level policy dialogue between Ministers of Labour and National Machineries for the Advancement of Women (Ministries of Women or their equivalent) has consolidated gender equality and women's rights on the agenda of the IACML and provided a space for the exchange of experiences, recommendations, and perspectives of both government sectors, workers, and employers on achieving greater equality between men and women in the world of work; and
- Follow-up to these efforts through a series of participatory gender audits at the Ministries of Labour of Barbados, El Salvador and Peru, with a view to supporting their efforts to mainstream a gender perspective in the operations, policies and programs.

As part of its efforts to contribute to women's economic citizenship, the CIM jointly with the OAS Department of International Law has been promoting the adoption of the principles of a Model Inter-American Law on Secured Transactions and its Model Registry Regulation, in particular on issues of financial inclusion. In this context, the CIM, along with national and international experts, advised Member States during international seminars on secured transactions in El Salvador, Peru and Jamaica. Partners in these efforts includes the United Nations Commission on International Trade Law (UNCITL), the International Finance Corporation (IFC) and the Institute for the Unification of Private Law (UNIDROIT).

Over the last three years, the CIM has strengthen its collaboration with high level meetings in the Americas, including Inter-American Commissions and ministerial level meetings of various sectors of integral development, such as Labor, Social Development, Sustainable Development, ICTs, Ports, Competitiveness, and Science and Technology, among others, as well as with their respective technical

^{18.} Available at: http://www.oas.org/es/cim/docs/VIH-DDHH-ENG.pdf

^{19.} Available at: <u>http://www.oas.org/en/CIM/docs/AvanceGeneroTrabajoDecente-EN[Final-Web].pdf</u>

^{20.} Available at: http://www.oas.org/es/CIM/docs/Labour-Guide[SP].doc

^{21.} Available at: http://www.oas.org/en/CIM/docs/SeguimientoTalleres-GéneroTrabajoDecente-EN.pdf

secretariats at the OAS and key cooperation networks. The technical advice and assistance provided by the CIM through this process is reflected in terms of its incidence in the political and technical agenda of these bodies, as well as in the formulation and implementation of policies, programs and projects.

5.4. Citizen security from a gender perspective

5.4.1. Women, drug policy and incarceration

As part of its work to identify and understand women's involvement in the commercialization of illicit substances, the CIM has prioritized systematizing and sharing existing knowledge and identifying areas where research, public policy and specific programs are needed.

In June 2013, CIM organized a roundtable discussion on women and drugs in the Americas in the framework of the 43rd session of the General Assembly of the OAS, with the aim of raising awareness among OAS Delegates and other stakeholders. The event brought together representatives from government, academia, civil society and the international community.

As a follow-up to this event, the CIM carried out and published the study, *Women and drugs in the Americas: A policy working paper*,²² as a tool to guide policy- and decision-makers in developing and implementing public policy on the issue of drugs. The paper was launched in March 2014 during a subsequent roundtable on Women, Drug Policy and Incarceration, which sought to draw attention to the human rights abuses involved in the arbitrary and excessive detention of women for drug-related crimes.

In collaboration with the Washington Office on Latin America, the International Drug Policy Consortium, DeJusticia and national-level stakeholders, and with the support of Open Society Foundations, CIM worked to raise awareness and build capacity among policy- and decision-makers in Costa Rica and Colombia, on a pilot basis, in order to encourage legislative and public policy reform on the basis of its existing findings on women's involvement in the commercialization of illicit drugs. The main results of this work were the establishment of a Regional Working Group on women, drug policy and incarceration, publication of *Women, Drug Policies and Incarceration: A Guide for Policy Reform in Latin America and the Caribbean*,²³ and the adaptation of this general guide to the national contexts of Costa Rica and Colombia.

5.5. Institutionalizing the rights and gender equality approach in the work of the OAS

Gender mainstreaming has been a facet of the work of development organizations since the adoption of the Declaration and Platform for Action of the Fourth World Conference on Women (Beijing, 1995). Twenty years later, progress on gender mainstreaming has been uneven, and is not well understood, largely as a result of lack of attention to issues such as accountability, reporting and consistent monitoring and evaluation.

The *institutionalization* of a gender equality and women's rights approach goes beyond these efforts and concentrates on building the capacity of institution to respond to the rights and demands of women in the Americas, both internally and externally.

^{22.} Available at: http://www.oas.org/en/cim/docs/WomenDrugsAmericas-EN.pdf

^{23.} Available at: http://www.oas.org/en/cim/womenanddrugs.asp

Internally, in 2010 with the support of the Government of Canada, the CIM conducted a *Knowledge Baseline and Needs Assessment on Gender Mainstreaming at the OAS*,²⁴ which indicated that fifteen years of work on gender mainstreaming – within the framework of the *Inter-American Program on the Promotion of the Human Rights of Women and Gender Equity and Equality* (IAP, 2000) – have had some effect. The report indicated that there was a general level of awareness within the organization of the importance of gender equality and women's rights, and a growing body of institutional knowledge and expertise within specific issue areas. However, there was still significant confusion over the purpose of "gender mainstreaming," how it is to be done and who is responsible for it, with the result that efforts to take gender equality and women's rights into account remain sporadic, and largely dependent on the will of individual staff members.

A significant amount of work has been done over the last five years to try to fill some of the gaps identified in the knowledge baseline and needs assessment:

- Preparation of a basic awareness-raising/training workshop for OAS staff on gender and gender analysis. These workshops were conducted with a group of about 80 OAS staff between 2011 and 2012.
- Development of the Handbook on mainstreaming gender equality into the OAS project cycle.²⁵
- Participation in the OECS/CIDA Gender Equality Mainstreaming Symposium held in St. Lucia from May 23rd to 24th 2012, with a view to sharing experiences from other agencies to guide the OECS Secretariat in their own gender mainstreaming efforts. CIM presented on its gender mainstreaming initiatives from 2002-2011 within the framework of the IAP carried out at the OAS General Secretariat. It also outlined the quantitative and qualitative results accumulated from a series of efforts to mainstream gender at the OAS through the CIM/OAS Gender Analysis Training Program, the Ad hoc Institutional Forum on Gender Equality and lastly through the Gender Task Force created in 2009.
- Development of the online course "Gender Equality and Rights-based approach to Policies, Programs and Projects," which began in 2013 and has completed 7 editions (in Spanish).²⁶ This course has trained over 600 professionals from the OAS Secretariat and from Member States;
- Establishment of the OAS Gender Community of Practice, a group of OAS staff and consultants that have taken the above-mentioned course, which allows for the continued exchange of ideas and experiences on how to strengthen gender mainstreaming in the OAS. The CoP meets in person and through virtual activities several times year;
- Development of the OAS Institutional Gender Policy on Gender Equality and Equity, Diversity and Human Rights, which was launched by the Secretary General on March 7th 2016, and a series of Elements for a Plan of Action on the implementation of the Policy, which will be supplemented throughout 2016 by the results of a Participatory Gender Audit;

Though difficult to quantify, one of the main results of the above-mentioned activities, as well as other factors such as an increase in pressure from donors and a gradual change in mentality among OAS staff, has been a significant increase in the demand for technical advice and support from the CIM in terms of mainstreaming a gender perspective into OAS activities. This is particularly noteworthy in the process of the Project Evaluation Committee, which now requires that all OAS projects contain a gender dimension, but can also be seen in other initiatives such as Ministerial meetings, forums, trainings, etc.

^{24.} Available at: http://www.oas.org/en/cim/docs/Gender-OASNeedsAssessment-2010.doc

^{25.} Available at: http://www.oas.org/en/cim/docs/Handbook_Gender_Mainstreaming_Project.pdf

^{26.} http://www.educoas.org/default2.aspx?q=enfoque-de-derechos-y-de-igualdad-de-genero-en-politicas-programas-y-proyectos

Externally, one of the key results of the work of the CIM on gender equality in decent work has been the development of a methodology to conduct Participatory Gender Assessments (PGA). A pilot project carried out in 2015/2016 allowed for the transfer of the PGA methodology to the National Machineries for the Advancement of Women in Guatemala, Paraguay and Uruguay – with PGAs being conducted initially in their respective Ministries of Social Development. These PGA processes have resulted in Action Plans being developed to strengthen the institutionalization of gender equality and human rights issues through the Ministries. In the three participating countries, a total of 440 social development and gender professionals implemented the PGA methodology, with the support of 27 newly-trained colleagues. The highly interactive, participatory process produced a strong sense of ownership among the team and a solid action plan based on real circumstances and needs.²⁷

More recently, within the CIM project "Strengthening Capacity of National Machineries for the Advancement of Women in participating countries to advance gender mainstreaming", the PGA methodology has been adapted to the context and needs of the National Machineries for the Advancement of Women. The first methodological transfer of the PGA within this project took place in the Ministry of Women of Paraguay along with three other sectors. Currently, the Ministry of Women of Paraguay with the CIM technical assistance is in process of applying the PGA to the Technical Secretariat for Planning (TSP) of that country so the corresponding assessment and action plan for mainstreaming gender in the TSP is reached. This pilot was sponsored by the Principalities of Liechtenstein and Monaco. CIM is searching for additional resources to replicate this experience, already validated, in other National Machineries of Women in the Member States.

^{27.} For more information on this work, see: http://redproteccionsocial.org/sites/default/files/dpg_publicacion.pdf

Annex 1 – Strategic Plan 2014-2017 of the Follow-Up Mechanism to the Belém do Pará Convention

FOLLOW-UP MECHANISM TO THE BELÉM DO PARÁ CONVENTION (MESECVI) FIRST SPECIAL CONFERENCE OF STATES PARTY TO THE BELÉM DO PARÁ CONVENTION October 23rd and 24th 2014 Mexico City OEA/Ser.L/ II.7.10 MESECVI/I-CE/doc.4/14.rev1 October 23th 2014 Original: Spanish

MESECVI STRATEGIC PLAN 2014-2017

Article 1 of the Mechanism's Statute states: the Mechanism should follow up on the commitments undertaken by the States Parties to the Belém do Pará Convention; the purpose of the MESECVI is to promote the implementation of the Convention and contribute to the achievement of the objectives established therein; and, the Mechanism shall establish a system of technical cooperation among the States Parties, which shall be open to other Member States and Permanent Observer States.²⁸

Based on the document "Performance and impact of the First Multilateral Evaluation Round of the MESECVI: An examination based on the opinions of key players," submitted at the Third Conference of States Parties (MESECVI-III/doc.56/11), the present Strategic Plan has as an objective the dissemination of the Convention of Belém do Pará, along with its historical significance, the rights enshrined in the Convention, and the mechanisms to promote and protect them.

In this sense, the present Strategic Plan was developed taking into consideration the importance of: 1) strengthening the institutionalism of the MESECVI; 2) strengthening the technical capacities of the national mechanisms on women's affairs; 3) providing an intersectoral answer to problems regarding violence against women; and 4) raising societal awareness about these problems, as well as promote the Belém do Pará Convention.

1. Strengthening the institutionalism of the MESECVI

In 2014, the MESECVI will celebrate 10 years of institutional development. According to the evaluation of its overall functioning and the impact of the First Multilateral Evaluation Round of the MESECVI, the Third Conference of States Parties of the MESECVI considered beginning an institutional strengthening process for the Mechanism. The study indicated that "six years after its creation, the MESECVI has managed to influence laws and policies for the prevention and punishment of violence against women in

²⁸ Article 1. Purposes / objectives

^{1.1} The purposes of the mechanism shall be:

a. To follow up on the commitments undertaken by the states parties to the Convention and review how they are being implemented;

b. To promote the implementation of the Convention and contribute to achievement of the objectives established therein;

c. To establish a system of technical cooperation among the states parties, which shall be open to other member states and permanent observer states, for the exchange of information, experiences, and best practices as a means to update and harmonize their domestic legislation, as appropriate, and attain other common objectives associated with the Convention.

the region.^{"29} However, the conclusions of the report highlight that "*the MESECVI has not yet had a significant impact*," although "*it may be too soon to tell.*"³⁰

The evaluation also noted the "scarce knowledge of the MESECVI's existence, its functions, and modus operandi," and the fact that "civil society organizations have had a relatively small degree of participation."³¹ From this stems the need to "to encourage the kinds of changes that will turn this situation around,"³² developing a strategy to promote increased participation of the Experts in the meetings of the Committee of Experts of the MESECVI (CEVI), greater interaction among the Competent National Authorities and the Experts, and greater social participation in the implementation process, follow up, and visibility of the Convention.

2. Strengthening the technical capacities of the national mechanisms on women's affairs

The Belém do Pará Convention established an international obligation for States Parties—the duty to act with due diligence to prevent, investigate, and punish all forms of violence, whether it takes place in the home, the community, or the public sphere. However, the Hemispheric Report of 2007 indicated that most States still mistakenly confuse violence against women with domestic violence, which evidences limitations "*in terms of fulfilling the broader fulfilment of violence against women contained in the Convention*."³³.

The report also indicates that most of the States "*do not have a long-term plan for providing information to legislators that includes the delivery of documentation and the convening of workshops and events*" to strengthen their capacities to implement the Convention. Thus, "*it is imperative that the States address this problem by applying clear, appropriate, and effective policies,*" as a way to address the phenomenon of violence against women as a human rights violation.³⁴

Similarly, the study of the Mechanism's functioning, submitted at the Third Conference of States Parties, stressed that the National Reports are not disseminated, while the MESECVI and CIM Secretariat analyses "*are not locally publicized by the States*." These failures to communicate about the MESECVI and its work in the region "*make it difficult for the MESECVI to become an authority on the subject of violence against women for the individuals and organizations who work on this subject.*"³⁵

3. Intersectoral response to the problems of violence against women

In this context and despite the existence of the Convention, violence against women is present in every sphere of life in the region, and specifically at home, in schools and health centers, and at work. As the Inter-American Commission on Human Rights (IACHR) indicates in its "Report on Justice for Women Victims of Sexual Violence: Education and Health," schools, universities, and health institutions, both public and private, are places where women exercise their economic, social, and cultural rights in the

^{0 29} MESECVI. Performance and impact of the First Multilateral Evaluation Round of the MESECVI: An examination based on the opinions of key players. OEA/Ser.L/II.7.10. MESECVI-III/doc.56/11. Antigua, Guatemala, 18 February 2011.

^{1 30} Ídem.

^{2 31} İdem. 3 32 İdem.

^{3 32} Idem.

^{4 33} MESECVI. Hemispheric Report, First Multilateral Evaluation Round. Second Conference of States Parties. Caracas, Venezuela, July 9th-10th, 2008.

^{5 34} Ídem.

^{6 35} MESECVI. Performance and impact of the First Multilateral Evaluation Round of the MESECVI: An examination based on the opinions of key players. OEA/Ser.L/II.7.10. MESECVI-III/doc.56/11. Antigua, Guatemala, 18 February 2011

Americas. However, many times they also put women at risk. In these institutions different kinds of physical, psychological, institutional and sexual violence are manifested with terrible consequences for the health and wellbeing of thousands of women, girls, and teenagers in the region.

Justice, health, and education are the central tenets of the reparation process; access to justice and the eradication of stereotypes are likewise fundamental in the fight against violence in the region and are also central elements of the Mechanism. For this reason they have been considered the three most important areas for the follow-up on Convention obligations.

Moreover, the MESECVI has identified the improvement of protection guarantees for women's human rights from a diversity and intercultural perspective as a prevailing need. For this reason the Strategic Plan of the MESECVI aims to influence public policies in these three sectors with a transversal vision, promoting an intercultural vision of women's rights within a context of democratic governability.

4. Societal awareness-raising regarding the problem of violence against women, as well as the promotion of the Belém do Pará Convention

The Hemispheric Report states that "the wealth of experience that the MESECVI has amassed" in monitoring the situation of violence against women in the region "has been underutilized thus far" and stresses that if the MESECVI "wants to take on a leadership role among the region's institutions on the issue of violence against women, then it has to establish and pursue a clear policy of communicating its objectives, activities, strategies, and outcomes."³⁶

The effective and sustainable implementation of the Belém do Pará Convention requires an independent and continual follow-up process, supported by the States Parties to the Convention, by individual women as well as by social and women's movements, which requires interacting with the international community in order to demand and to advance in the attainment of their human rights.

From this analysis emerge the opportunity and the importance to promote more actively the visibility and the validity of the Convention in the countries of the region, both in legal practice as well as in society as a whole, and the usefulness of the MESECVI as a tool in the defense of women's human rights.

Goals	Actions	Outcome indicators (annual frequency unless otherwise indicated)	Responsible/ Coordinators
1 Institutional strengthening of the MESECVI	1.1 Institutionalize dialogues between the organs of the MESECVI according to the	1.1 Number of meetings developed	NCA and CEVI with TS support
	document (MESECVI/GT/doc.6) ³⁷ 1.2 Strengthen the dialogue between	1.2 Number of meetings held and agreements reached.	NCA and CEVI
	the organs of the MESECVI regarding measurement indicators for the elaboration of	agreements reaction.	with TS support

For all these reasons, the following is proposed:

		Outcome indicators	-
Goals	Actions	(annual frequency unless otherwise indicated)	Responsible/ Coordinators
	hemispheric reports.		
	1.3 Appointment and effective participation of experts in the activities and meetings of the CEVI.	1.3 Experts appointed and number of experts that have participated in the CEVI meetings	NCA
	1.4 Promote the participation of civil society under the framework of the "Guidelines for the participation of Civil Society Organizations in the activities of the OAS", as appropriate.	1.4 Number of civil society organizations that participate in the forums, workshops, and other MESECVI events	NCA with TS support
	• Disseminate at the national level the guidelines for civil society participation in the OAS, in order to promote the registration of a large number of women's organizations.		
	• Disseminate the mandate of the MESECVI at the national level and through electronic media		
	• Develop workshops and virtual forums		
	 Set concrete goals for development and cooperation with the Inter-American Court of Human Rights and the Inter- American Commission on Human Rights as well as other international organs or organisms. 	1.5 Number of ongoing activities/cooperation projects	TS in consultation with NCA
	1.6 Identify effective fundraising plans to increment the raise of funds, including the request to the General Secretariat of the OAS to grant additional regular funds to the MESECVI.	1.6 Variation of raised funds	NCA and TS

8 37 The Working Group for the Strengthening of the MESECVI has the mandate from the V Conference of States Parties of the Mechanism to elaborate a proposal of guidelines to develop the dialogues. Once the document would be approved its name will be provided.

Goals	Actions	Outcome indicators (annual frequency unless otherwise indicated)	Responsible/ Coordinators
2. Strengtheni ng national mechanisms on women's affairs' technical capacities for the prevention, punishment, and eradication of violence against women	 2.1 Formulate technical assistance programs to: Incorporate and use the indicators for the measurement of violence against woman in States Parties Strengthen national capacities in the design of indicators and data collection. Strengthen or develop mechanisms to advance in homogeneous and comparable indicators 	 2.1 Number of States that have received technical assistance from the MESECVI. Number of States that have submitted their indicators to the MESECVI on time and in the proper format. Number of countries for which data is statistically comparable and/or number of initiatives implemented to this end 	TS in consultation with NCA and CEVI
	2.2 Develop a needs-based analysis to continue strengthening the technical capacities of national mechanisms of women's affairs.	2.2 Information available on the needs of existing technical cooperation in States Parties.	TS in consultation with NCA and CEVI
	2.3 Compile, publish, and exchange of good practices and public policies between competent authorities of respective countries for the prevention, punishment, and eradication of violence against women.	2.3 Number of publications compiling good practicesExchange forums about good practices that have been developed.	TS in consultation with NCA and CEVI

Goals	Actions	Outcome indicators (annual frequency unless otherwise indicated)	Responsible/ Coordinators
3. Intersector al answer to problems regarding violence against women	3.1. Strengthen communication channels between the national competent authorities of the MESECVI and other relevant national sectors, particularly in justice, education, health, public security, and authorities responsible for migrant women and authorities responsible for combating poverty, among others, as appropriate.	3.1. Number of actions taken to institutionalize communication channels, like meetings, agreements or other actions.	NCA
	 3.2 Promote intersectoral initiatives for the elaboration and application of public policies oriented to follow up on obligations under the Belém do Pará Convention 3.3 Adequate progressively national norms on protection standards and Inter-American jurisprudence. 	3.2. Public policies implemented and advances made on the adequacy of norms and standards of Inter- American protection and jurisprudence.	NCA
	 3.4 Disseminate good practices and public policies for the prevention, punishment, and eradication of violence against women in all relevant sectors, 	3.3. Advancement in adequate national norms on protection standards and Inter-American jurisprudence.	NCA
	 particularly in justice, education, health, public security, and authorities responsible for migrant women and authorities responsible for combating poverty, among others. Design and development of workshops and training materials for personnel from the relevant sectors mentioned before. 	3.4. Number of actions taken, including disseminated publications, training materials that have been produced and distributed, designed and developed workshops, number of people that have been trained, disaggregated by sex and kind of personnel among which the training has been implemented and the training materials have been disseminated	NCA
	• Strengthen capacities in educational systems in the development of programmatic contents and curricula about the Belém do Pará Convention.		38

Goals	Actions	Outcome indicators (annual frequency unless otherwise indicated)	Responsible/ Coordinators
4. Awareness and sensitization about the situation of violence against women and promotion of the Belém do Pará Convention.	4.1 Disseminate information about the situation of violence against woman in the region, taking into consideration, among others, the situations of vulnerability mentioned in art.9 of the Convention ³⁸ .	 4.1 Circulated publications, including materials to sensitize and to raise awareness that have been produced, workshops that have been held, and type and number of participants 	NCA and TS
	4.2 Promote communication strategies about the right of women to live without violence, aimed at the deconstruction of cultural stereotypes causing violence against women	4.2 Number of activities, elaborated and disseminated communication materials with media, journalists and television channels	NCA and TS
	4.3 Organize public information campaigns in order to increase the visibility of the importance of the Belém do Pará Convention and the work of the MESECVI.	4.3 Number of actions including, among others, elaborating training materials and number of annual workshops to sensitize journalists and media outlets.	NCA and TS
	• Develop of a media directory of national and hemispheric relevance.		
	• Strengthen relations with the media and journalists sensitive to this issue.		
	• Design of training and awareness workshops for journalist and media outlets		
	• Promote partnerships with universities, film schools, and other arts schools, in order to include the issue of violence against women in their workshops, performances,		
	contests, and other activities that could be taken as the centerpiece of the creative process, so that they constitute		

^{9 38 [}Art. 9 Convention of Belém do Pará: "(...) the States Parties shall take special account of the vulnerability of women to violence by reason of among others, their race or ethnic background or their status as migrants, refugees or displaced persons. Similar consideration shall be given to women subjected to violence while pregnant or who are disabled, of minor age, elderly, socio-economically disadvantaged, affected by armed conflict or deprived of their freedom."

Goals	Actions	Outcome indicators (annual frequency unless otherwise indicated)	Responsible/ Coordinators
	instances of awareness and dissemination, with multiplying effects.		